PROPOSED AGENDA

PUBLIC HEARINGS/ADOPTION OF
2015 - 2016 WCCA BUDGETS MEETING

September 9, 2015

A. Call to Order, Mr. Daniels

B. Roll Call

C. Board Chairperson Comments

D. Approval of Agenda

E. Excuse Absent Board Member(s)

F. Public Hearings/Adoption of 2015 - 2016 WCCA Budgets

1) Public Hearing on Proposed 2015 - 2016 Budgets, Pursuant to Sections 13-501 to 13-513, R.R.S., and Section 85-1517, R.R.S. for the purpose of hearing support, opposition, criticism, suggestions or observations of taxpayers relating to the following budgets and consider amendments relative thereto.

   a) Open Public Hearing

   b) Presentation of Proposed 2015 - 2016 Budgets

      1) General Fund
      2) Capital Improvement and Bond Fund
      3) Designated Funds
      4) Restricted Fund
      5) Agency Fund

   c) Public Comments

   d) Close Public Hearing

2) Adoption of 2015 - 2016 Budgets

   a) General Fund - $26,733,500.00
F. Public Hearings / Adoption of 2015 - 2016 WCCA Budgets – Cont.

2) Adoption of 2015 - 2016 Budgets – Cont.
   
b) Capital Improvement and Bond Fund - $5,005,165.00
   
c) Designated Fund - $5,735,346.00
   
d) Restricted Fund - $7,741,148.00
   
e) Agency Fund - $400,000.00

3) Public Hearing Pursuant to Section 77-1601.02, for the purpose of hearing support, opposition, criticism, suggestions or observations of taxpayers relating to setting the tax request at a different amount than the prior year tax request.
   
a) Open Public Hearing
   
b) Presentation of 2014 - 2015 Property Tax Request – $10,727,436.61
   
c) Presentation of 2014 Tax Rate - $0.100533
   
d) Property Tax Rate (2014 - 15 Request/2015 Valuation) – $0.091398
   
e) Presentation of 2015 - 2016 Property Tax Request – $11,799,571.85
   
f) Presentation of 2015 Tax Rate - $0.100533
   
g) Public Comments
   
h) Close Public Hearing

4) Adoption of Final 2015 - 2016 Property Tax Request and Rate
   
a) General Fund - $9,356,366.53 - $0.079717
   
b) Capital Improvement and Bond Fund - $2,443,205.32 - $0.020816

G. Next Regular Meeting: Wednesday, September 9, 2015, immediately following the Public Hearings/Adoption of the Proposed 2015 -2016 WCCA Budgets, (at approximately 1:45 p.m.), Boardroom, Western Nebraska Community College, Scottsbluff Campus 1601 East 27th Street, Scottsbluff, Nebraska.

H. Adjournment
The Western Community College Area Board of Governors held a meeting for the purpose of Public Hearings and adoption of the proposed 2015–2016 Western Community College Area Budgets at 1:07 p.m., on Wednesday, September 9, 2015, in the Boardroom, Western Nebraska Community College, Scottsbluff Campus, located at 1601 East 27th Street, in the City of Scottsbluff, in the County of Scotts Bluff, in the State of Nebraska, as per the Notice of Budget Hearing and Budget Summary and Notice of Special Hearing to Set Final Tax Request published in the Star-Herald, on Thursday, September 3, 2015, and the publicized notice in the Star-Herald, on Saturday, September 5, 2015, with the following members present: Merlyn L. Gramberg, Kimberly A. Marcy, William M. Packard, M. Thomas Perkins, Thomas L. Perlinski, R. J. Savely, Jr., Marcy K. Shaver, Richard G. Stickney, Julienne K. Walworth, Timothy H. Daniels, Chairperson. Absent: F. Lynne Klemke. Student Representatives present: None. Faculty Representatives present: Aletia R. Norwood. College staff present: Todd R. Holcomb, William D. Knapper, Coral E. Richards, David E. Groshans, Susan K. Yowell, Paula J. Abbott, Hallie L. Feil, Michael E. Houdyshell, Roger S. Hovey, Jason L. Stratman, Susan L. Verbeck. College Attorney present: Philip M. Kelly. A current agenda was available in the College President’s office and the Board Secretary’s office on the Scottsbluff Campus at the time of the publicized notice.

Mr. Daniels declared a quorum was present for the transaction of business.

Mr. Daniels announced that for public information, there is a copy of the Nebraska Open Meetings Act available on the table at the back of the room.

Mr. Daniels thanked the Board members for their thoughtful participation in the preparation of the 2015–2016 WCCA Budgets. He also thanked them for their attendance at the budget work sessions.

Dr. Perkins moved the agenda be approved as mailed. Seconded by Mr. Savely. The vote was, Yes: Gramberg, Marcy, Packard, Perkins, Perlinski, Savely, Shaver, Stickney,
**APPROVAL OF AGENDA**

Cont.  
Walworth, Daniels. No: None. Absent: Klemke. Motion carried.

**EXCUSE ABSENT BOARD MEMBERS**

Mr. Daniels reported Ms. Klemke notified the Secretary she would be unable to attend the meetings held today because of Personal Business.

Mr. Stickney moved Ms. Klemke be excused from the meeting. Seconded by Dr. Packard. The vote was, Yes: Marcy, Packard, Perkins, Perlinski, Savely, Shaver, Stickney, Walworth, Gramberg, Daniels. No: None. Absent: Klemke.

**PUBLIC HEARINGS/ADOPTION OF 2015 – 2016 WCCA BUDGETS**

Open Public Hearing  
Pursuant to Section 13-501 to 13-513, R.R.S. and Section 85-1517, R.R.S., Mr. Daniels declared the Public Hearing for the purpose of hearing support, opposition, criticism, suggestions or observations of taxpayers relating to the following budgets and consider amendments relative thereto open at 1:11 p.m.

**Presentation of Proposed Budgets**

Mr. Knapper reported over the past four months the Board has held Informal meetings for the purpose of budget work sessions. During those meetings the budgets were presented and considered in detail.

**2015 – 2016 WCCA General Fund Budget**

Mr. Knapper reported the General Fund is the heart of the College’s operation. He presented the 2015 – 2016 General Fund Budget in the amount of $26,058,000.00. He reported the total General Fund request is $26,733,500.00, which includes $675,500.00 for tuition remissions. Mr. Knapper reported the proposed 2015 – 2016 General Fund Budget reflects a modest 2.31 percent increase over the previous year.

Mr. Knapper reviewed the primary revenue sources for the 2015 – 2016 General Fund Budget which are state-aid, property tax, and tuition and fees. He reported the statewide appropriation for state aid increased three percent. The distribution of state aid as defined in LB 946 provided $12,503,219.00 for the Western Community College Area, which is an increase of $269,576.00 or 2.2 percent. He reported state aid represents slightly more than 47.8 percent of the total General Fund revenue for the College. This increase provided nearly 46 percent of the new funds needed to underwrite the modest increase to the General Fund 2015 – 2016 Budget.
Mr. Knapper reported tuition and fee revenue was budgeted at a decreased amount from the prior year due to decreasing enrollment. Revenue from this source was decreased $187,473, or 5.68 percent. He reported the per credit hour tuition rate increased $4.00 for both resident and non-resident students. Fee rates were also increased after remaining unchanged since Fiscal Year 2012-2013. The scholarship fee was increased by $1.00. Charges for consumable materials costs for courses with significant consumable supplies were held static. Revenue from business and industry training was reduced $142,000.00 or 9.58 percent based on historical trend and to reflect a change from credit to non-credit course offerings.

Mr. Knapper reported the net revenue from ad valorem property tax is $9,083,851.00 which represents an increase of $638,207.00 or 7.56 percent. He reported concern regarding increases in property tax was a further consideration during the budget preparation. Out of concern for property taxpayers, both the Board and College administration developed General Fund and Capital Improvement Fund budget models holding the property taxes to no more than that necessary to fund the budgets.

Mr. Knapper reported other General Fund revenue sources include: Interest - $65,000.00; Transfers - $100,000.00; and Miscellaneous - $250,000.00, which includes the fees for consumable supplies. One revenue source of note, included a draw from cash reserves in the amount of $250,000.00.

Mr. Knapper reviewed the major General Fund revenue sources and their relative support of the General Fund Budget as follows: Tuition and Fees – 11.64 percent; Business and Industry – 5.01 percent; State Aid 46.77 percent; Property Tax – 34.00 percent and Miscellaneous – 2.60 percent.

Mr. Knapper reported there are five expenditure categories: Personnel Costs $16,405,459.00; Operating Expense - $8,383,006.00; Travel - $646,583.00; Equipment - $539,952.00; and a contingency of $83,000.00.

In response to the challenges in developing the General Fund 2015 – 2016 Budget, College staff members with
PUBLIC HEARINGS/ADOPTION OF
2015 – 2016 WCCA BUDGETS
Presentation of Proposed Budgets

Presented by Mr. Knapper, the budget duties were asked to develop division and department financial plans with no increase in operational budgets. Mr. Knapper reported Operating Expenses, which include utilities increased 4.14 percent; Travel Expenses decreased 0.31 percent and Equipment expenditures were reduced 1.31 percent based on approved equipment requests.

Presentation of Proposed Budgets
2015 – 2016 WCCA Capital Improvement and Bond Fund Budget

Mr. Knapper reported there are notable changes in the Capital Improvement and Bond Fund. He reported the 2015 – 2016 Capital Improvement and Bond Fund budget is $5,005,165.00. He reported revenue sources for this budget include $2,372,044.00 from net ad valorem property tax; $236,517 transfer from student housing for debt service (Conestoga); $124,327 transfer from student housing for debt service (Pioneer); and $204,500 from Facility Fee Revenue.

Mr. Knapper reported Capital Improvement and Bond Fund expenditures include a lump sum of $2,676,684.00 for yet to be specified capital projects, which are identified in the Facility Master Plan. Additional projects include external and internal improvements at the Scottsbluff Campus in the amount of $100,000.00; $960,000 for the final payouts for the Board authorized Pioneer Addition and Renovation, which was begun in the previous fiscal year; $170,000.00 for College fleet storage and protection; and $60,000.00 to correct a drainage issue on the west side of the Scottsbluff Campus. The debt service for Scottsbluff Campus student housing and the Harms Addition financing totaling $540,981.00 is also included in the expenditures; and $494,500.00 in yet to be specified Facility Fee expenditures.

The facility needs of the College continue to challenge the organization. The Scottsbluff Campus main building is now over 45 years old and it has not had a major refresh of the electrical, HVAC, plumbing, window systems and other infrastructure. A facility condition assessment study was concluded in 2012 that provides a blueprint for addressing the needs of an aging facility. Additionally, a Master Facility Plan study was concluded in 2013, which will provide guidance for updating the educational, residential, and office spaces. Accordingly, a contingency account has been established to begin addressing the financial requirements of responding to those studies.
Mr. Knapper reported the 2015 – 2016 Capital Improvement Fund Levy is proposed at $0.020816 of which $0.019235 is for capital projects and $0.001581 is for debt service (down from $0.00356 in 2014 – 2015).

Mr. Knapper reviewed the Western Area Property Tax Levy for the period of Fiscal Year 1992 - 1993 through the current year. The highest tax levy request of $0.127600 occurred in Fiscal Year 1993 – 1994. In Fiscal Year 2002 – 2003, the levy was $0.077270 reflecting the only year when the state aid formula was fully funded. The proposed total tax levy for the 2015 – 2016 College budgets is $0.100533, the same as the 2014 – 2015 tax levy.

Mr. Knapper reviewed the supporting schedules which show the College budget is within the legal limit of Restricted Funds Authority and also the Levy Limit Authority. These supporting schedules are required to be filed as a part of the Budget Document that is submitted to each County Clerk and the State Auditor’s Office on or before September 20 of each year.

Mr. Knapper reported the College has $3,817,898.23 in Total Unused Restricted Funds Authority. For the 2015 – 2016 year, the College received the base limitation of 2.5 percent. Additionally, the Board of Governors approved an additional one percent increase by a seventy-five percent vote during the Regular Board of Governors meeting held on July 15, 2015. Other allowable increases include, growth in student enrollment, which did not occur.

Mr. Knapper pointed out the College has a total levy limit of 11.25 cents, which includes up to a two cent limit for the Capital Improvement and Bond Fund. He reported the levy limit may be exceeded by the amount necessary to retire debt. Mr. Knapper reviewed the Levy Limit Form. He remarked the total levy request of $0.098952, excluding debt, is well below the levy limit established by Nebraska statute. Likewise, the levy request for the Capital Improvement and Bond Funds of $0.019235 is below the two cent levy limit established by Nebraska statute.
Mr. Knapper reported in addition to the tax-supported fund budgets, the College also has funds which are supported by non-tax dollars. The Board of Governors approves the claims for the Designated Fund, Restricted Fund, and Agency Fund each month.

Mr. Knapper presented the Designated Fund Budget in the amount of $5,735,346.00. This fund is comprised of proprietary or enterprise funds that are internally restricted for a specific purpose such as the bookstore, food service and student housing. Mr. Knapper commented these funds are segregated by campus.

Mr. Knapper presented the Restricted Fund Budget in the amount of $7,741,148.00. This fund is comprised of monies which are externally restricted for a specific purpose, primarily state grants and direct Federal grants.

Mr. Knapper presented the Agency Fund Budget which is comprised of monies which the College holds in a fiduciary capacity for others, primarily student organizations. Mr. Knapper requested authority to act in a fiduciary capacity for the Agency Fund Budget in the amount of $400,000.00.

Mr. Knapper recognized and thanked Dr. Holcomb for his early and committed response to the financial challenges that became evident during the past twelve months. He also recognized and thanked Mr. Groshans for his assistance in budgeting for the personnel costs. Mr. Knapper also thanked all of the College staff members who had budget responsibilities, commenting their work is very much appreciated. Mr. Knapper remarked the budgeting process at the College involves many within the institution, which hopefully keeps the organization well informed about the budget.

Mr. Knapper commented the financial plan developed for the 2015 – 2016 Fiscal Year aligns the resources of the institution with the commitment of the Board members, faculty and staff to make a difference in the futures of everyone attending the institution and to improving the quality of life throughout the area.

Mr. Daniels asked for comments from the public concerning the proposed 2015 – 2016 Western Community College Area Budgets.
PUBLIC HEARINGS/
ADOPTION OF
2015 – 2016 WCCA
BUDGETS
Public Comments
Cont.

Close Public Hearing

Mr. Daniels reminded community members who wish to make comments regarding the budgets, that pursuant to Board Policy #830.1000.79, each speaker will be limited to a five minute presentation.

There were no Public Comments.

Adoption of 2015 – 2015
WCCA Budgets
General Fund

Mr. Daniels declared the Public Hearing for the purpose of hearing support, oppositions, criticism, suggestions or observations of taxpayers relating to the 2015 – 2016 Western Community College Area Budget closed at 1:30 p.m.

Adoption of 2015 – 2016
WCCA Budgets
Capital Improvement
and Bond Fund

Mr. Savely moved the Board adopt the 2015 – 2016 Western Community College Area General Fund Budget in the amount of $26,733,500.00, which will require funding from ad valorem property tax in the amount of $9,356,366.53 generating net ad valorem property tax receipts of $9,083,851.00. He further moved, pursuant to Section 85-1517(2)(a), the Board set the property tax levy for the 2015 – 2016 General Fund Budget at $0.079717 on each one hundred dollars on the taxable valuation of property subject to the levy within the Western Community College Area. Seconded by Ms. Walworth. The vote was, Yes: Packard, Perkins, Perlinski, Savely, Shaver, Stickney, Walworth, Gramberg, Marcy, Daniels. No: None. Absent: Klemke. Motion carried.

Ms. Walworth moved the Board adopt the 2015 – 2016 Western Community College Area Capital Improvement and Bond Fund Budget in the amount of $5,005,165.00 which will require funding from ad valorem property tax in the amount of $2,443,205.32 generating net ad valorem property tax receipts of $2,372,044.00. She further moved, pursuant to Section 85-1517(2)(b) and Section 13-520, the Board set the property tax levy for the 2015 – 2016 Capital Improvement and Bond Fund at $0.020816 on each one hundred dollars on the taxable valuation of property subject to the levy within the Western Community College Area. Seconded by Mr. Savely. The vote was, Yes: Perkins, Perlinski, Savely, Shaver, Stickney, Walworth, Gramberg, Marcy, Packard, Daniels. No: None. Absent: Klemke. Motion carried.
PUBLIC HEARINGS/ADOPTION OF 2015 - 2016 WCCA BUDGETS Adoption of 2015 - 2016 WCCA Budgets Designated Fund

Dr. Packard moved the Board adopt the 2015 - 2016 Western Community College Area Designated Fund Budget in the amount of $6,735,346.00. Seconded by Dr. Gramberg. The vote was, Yes: Perlinski, Savely, Shaver, Stickney, Walworth, Gramberg, Marcy, Packard, Perkins, Daniels. No: None. Absent: Klemke. Motion carried.

Adoption of 2015 - 2016 WCCA Budgets Restricted Fund

Mr. Perlinski moved the Board adopt the 2015 - 2016 Western Community College Area Restricted Fund Budget in the amount of $7,741,148.00. Seconded by Mr. Stickney. The vote was, Yes: Savely, Shaver, Stickney, Walworth, Gramberg, Marcy, Packard, Perkins, Perlinski, Daniels. No: None. Absent: Klemke. Motion carried.

Adoption of 2015 - 2016 WCCA Budgets Agency Fund

Ms. Marcy moved the Board authorize the College to act in a fiduciary capacity for the Agency Funds that the College holds for others in the amount of $400,000.00. Seconded by Ms. Shaver. The vote was, Yes: Shaver, Stickney, Walworth, Gramberg, Marcy, Packard, Perkins, Perlinski, Savely, Daniels. No: None. Absent: Klemke. Motion carried.

Public Hearing for Setting a Tax Request Different Than The Prior Year Open Public Hearing

Pursuant to Section 77-1601.02, Mr. Daniels declared the Public Hearing for the purpose of hearing support, opposition, criticism, suggestions or observations of taxpayers related to setting the tax request at a different amount than the prior year tax request open at 1:34 p.m.

Presentation of 2014 - 2015 Property Tax Request and Tax Rate

Mr. Knapper presented the 2014 – 2015 Property Tax Request and Property Tax Rates for the Western Community College Area Budgets as follows:

<table>
<thead>
<tr>
<th>Budget</th>
<th>Tax Request</th>
<th>Tax Rate</th>
</tr>
</thead>
<tbody>
<tr>
<td>General Fund</td>
<td>$8,699,013.32</td>
<td>$0.081523</td>
</tr>
<tr>
<td>Capital Improvement</td>
<td>$2,028,423.29</td>
<td>$0.019010</td>
</tr>
<tr>
<td>and Bond Fund</td>
<td></td>
<td></td>
</tr>
<tr>
<td><strong>Total</strong></td>
<td>$10,727,436.61</td>
<td>$0.100533</td>
</tr>
</tbody>
</table>

Mr. Knapper reported the 2015 Assessed Valuation for the Western Community College Area is $11,737,011.968.00 as certified by the County Assessors of the Western Area on August 20, 2015. The assessed valuation of property within the Western Community College Area increased 9.99 percent above the previous year. In 2014 the assessed valuation increased by 10.68 percent. This year the assessed property valuation increased in all counties. Eight counties
certified double-digit increases in assessed valuation: Banner County - 10.87 percent; Cherry - 19.43 percent; Cheyenne County - 13.21 percent; Deuel County - 22.37 percent; Garden County - 13.03 percent; Grant County - 15.73 percent; Sheridan County - 13.48 percent; and Sioux County - 10.23 percent. Scotts Bluff County had the smallest increase in assessed valuation at 5.50 percent.

Mr. Knapper presented what the property tax rate would be using the 2014 – 2015 Property Tax Requests and the 2015 Valuation:

<table>
<thead>
<tr>
<th>Budget</th>
<th>Tax Request</th>
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</tr>
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<tbody>
<tr>
<td>General Fund</td>
<td>$8,699,013.32</td>
<td>$0.074116</td>
</tr>
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<td>Capital Improvement</td>
<td>$2,028,423.29</td>
<td>$0.017282</td>
</tr>
<tr>
<td>and Bond Fund</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Total</td>
<td>$10,727,436.61</td>
<td>$0.091398</td>
</tr>
</tbody>
</table>

Mr. Knapper presented the 2015 – 2016 Actual Property Tax Requests and Rates as follows:

<table>
<thead>
<tr>
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</tr>
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<tr>
<td>Total</td>
<td>$11,799,571.85</td>
<td>$0.100533</td>
</tr>
</tbody>
</table>

Mr. Knapper commented the total tax request includes a one percent collection fee and a two percent delinquent fee, which is allowable by statute.

Mr. Knapper reported the 2015 Tax Rate is the same as the 2014 Tax Rate.

Mr. Daniels asked for comments from the public concerning setting the tax request at a difference amount than the prior year tax request.

Mr. Daniels reminded community members who wish to make comments regarding setting the tax rate at a different amount than the prior year, that pursuant to Board Policy #830.1000.79, each speaker will be limited to a five minute presentation.

There were no Public Comments.
Mr. Daniels declared the Public Hearing for the purpose of hearing support, opposition, criticism, suggestions or observations of taxpayers relating to setting the tax request at a different amount than the prior year request closed at 1:35 p.m.

Dr. Perkins moved, pursuant to Section 77-1601.02, the Board set the Western Community College Area General Fund 2015 - 2016 tax request at $2,356,366.53. He further moved, pursuant to Section 85-1517(2)[a], the Board set the final property tax levy for the 2015 - 2016 Western Community College Area General Fund at $0.079717 on each one hundred dollars on the taxable valuation of all property subject to the levy within the Western Community College Area. He further moved the Secretary be instructed to certify the final tax request and final tax levy to each county Board of Equalization within the Western Community College Area. Seconded by Mr. Savely. The vote was, Yes: Stickney, Walworth, Gramberg, Marcy, Packard, Perkins, Perlinski, Savely, Shaver, Daniels. No: None. Absent: Klemke. Motion carried.

Ms. Marcy moved, pursuant to Section 77-1601.02, the Board set the Western Community College Area Capital Improvement and Bond Fund 2015 - 2016 Tax Request at $2,443,205.32. She further moved, pursuant to Section 85-1517(2)(b) and Section 13-520, the Board set the final property tax levy for the 2015 - 2016 Capital Improvement and Bond Fund at $0.020816 on each one hundred dollars on the taxable valuation of all property subject to the levy within the Western Community College Area. She further moved the Secretary be instructed to certify the final tax request and the final tax levy to each county Board of Equalization within the Western Area. Seconded by Mr. Perlinski. The vote was, Yes: Walworth, Gramberg, Marcy, Packard, Perkins, Perlinski, Savely, Shaver, Stickney, Daniels. No: None. Absent: Klemke. Motion carried.

The next Regular meeting of the Western Community College Area Board of Governors will be held on Wednesday, September 9, 2015, immediately following the Public Hearings on the Proposed 2015 - 2016 WCCA Budgets, in the
NEXT REGULAR MEETING Cont.

ADJOURNMENT

Mr. Daniels declared the meeting for the purpose of the Public Hearings and adoption of the proposed 2015 – 2016 Western Community College Area Budgets adjourned at 1:37 p.m.

Timothy H. Daniels, Chairperson

Coral E. Richards, Secretary